

# SURREY DRUG AND ALCOHOL ACTION TEAM

## Communities and Reducing Supply Plan

2008-2009

### **1. Introduction**

This plan builds on the work undertaken by the DAAT to facilitate the implementation of both the Communities and Reducing Supply strands of the National Drug Strategy in Surrey since the introduction of CAD funding back in 2001.

The strategic context surrounding the planning and delivery of substance misuse interventions has dramatically changed since the publication of the first ever National Drug Strategy in 1985. Nowadays drugs and alcohol policies may still be top-down driven but the focus is more than ever on local decision making and planning.

Although the production of a Communities and Reducing Supply Plan is no longer a requirement for DAATs across England and Wales the challenging nature of partnership working and related joint-working arrangements in two-tier Authorities still makes it relevant.

Similarly to the previous plans outcomes and subsequent targets have been drawn from evidence of need, best practice guidance and best value for money to facilitate the mainstreaming of the substance misuse agenda across partner agencies and services.

Finally this plan aims to complement the DAAT's commissioning function by providing a space where issues such as training, education, housing, environmental health, community empowerment etc. can be carefully looked at to help communities and people affected by substance misuse alleviate the cost of drugs and alcohol on their lives.

## **2. Background**

The new ten-year drug strategy (2008-2018) was published in March 2008. It aims to restrict the supply of and reduce the demand for illegal drugs, and within this, focus on protecting families, strengthening communities and continuing to improve the quality and availability of drug treatment.

The Strategy is divided into four strands :

- protecting communities through tackling drug supply, drug-related crime and anti-social behaviour;
- preventing harm to children, young people and families affected by drug misuse;
- delivering new approaches to drug treatment and social re-integration;
- public information campaigns, communications and community engagement.

For the first time alcohol is explicitly mentioned alongside drugs in a joint Public Service Agreement (PSA 25 / To reduce the Harm Caused by Alcohol and Drugs) which allows more flexibility for developing structures and instruments looking at drugs and alcohol in conjunction.

Finally the scope for increased partnership working between DAATs and CDRPs is being made possible through the Police and Justice Act 2006 which makes it a requirement for CDRPs to include drugs and alcohol as part of their strategic planning process.

## **3. Policy Drivers**

The Policy Framework for the delivery of the Strategy includes a series of three year Action Plans (each establishing a list of expected outcomes against specific objectives), a series of Public Service Agreements as well as 198 indicators within the Local Government Framework.

The new PSAs for Drugs are 14 and 25. These PSAs have specific measures about Drugs and Alcohol.

### **PSA 14 – Increase the Number of Young People on the Path to Success**

The drug specific indicator that fits under this PSA is NI 115 – Substance Misuse by Young People.

This Indicator measures the total number of respondents to the Ofsted Tellus Survey who report frequent use of drugs and/or alcohol.

**PSA 25 – Reduce the Harm Caused by Alcohol and Drugs**

The Indicators that sit under this PSA are :

NI 20 – Assault with injury crime rate. This Indicator is largely focused on alcohol related assault.

NI 38 – Class A Offending Rate. This Indicator will focus on an identified cohort of Class A drug misusers and will track the rate of their offences over the year. This has been deferred until 2009-10

NI 39 – Alcohol related hospital admission rates.

NI 40 – Drug Users in Effective Treatment. The number of drug users recorded as being in effective treatment with the proxy for 'effective' being 90 days in treatment.

NI 41– Perceptions of drunk or rowdy behaviour as a problem - collected via community consultation and focused almost entirely on alcohol use.

NI 42 – Perceptions of drug use or drug dealing as a problem – the percentage collected via community consultation

In addition a number of other PSAs are linked to the strategy. These include :

**PSA 8** – Maximise Employment Opportunity for all.

**PSA 13** – Improve children and young people's safety.

**PSA 23** – Make Communities Safer.

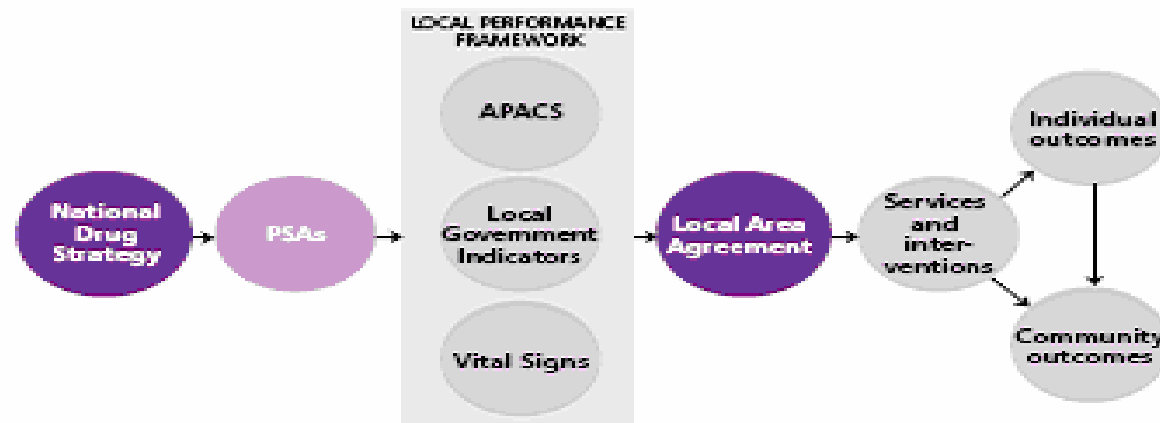
**PSA 24** – Deliver a more effective, transparent and responsive CJS for victims and the public (contains measures relating to DIP).

**PSA 21** – Build more cohesive, empowered and active communities.

**PSA 16** – Increase the proportion of socially excluded adults in settled accommodation and employment, education and training.

**PSA 18** – Promote better health and well being for all.

Below is a chart published by the London Drug Policy Forum highlighting what the current national and local policy framework with regards to drugs and alcohol looks like.



In Surrey the local framework is not provided through the LAA but through the wider perspective of the Sustainable Community Strategy.

#### **4. Delivery Mechanisms**

The Home Office (through cross-departmental coordination) has direct responsibility in driving forward the National Drugs Strategy and making sure that PSA targets are met. In addition the Department of Health is leading on the effective treatment targets via the National Treatment Agency. Surrey DAAT as a collective of statutory and non-statutory organisations has responsibility for overseeing the implementation and the delivery of the four elements of the National Drugs Strategy in Surrey.

The Communities and Availability group is responsible for the development and implementation of this plan. Planned activities are in line with national priorities under the National Drug Strategy and the group meets quarterly to monitor progress. In addition, the group works towards advising and supporting Crime & Disorder Partnerships in developing a better understanding of substance misuse issues in their communities and where possible divisional substance misuse groups have been set-up to facilitate this process.

## 5. Communities and Reducing Supply implementation and delivery plan

National Strategic Objectives	Local Strategic Objectives	Milestones					
			Q1	Q2	Q3	Q4	Lead
<b>Social re-integration</b>	To Improve the range of support available to drug users, in particular, housing and employment	<ul style="list-style-type: none"> <li>- Housing Task Group meeting quarterly;</li> <li>- Mapping priority needs and developing action plan for 08/09;</li> <li>- Continue general substance misuse awareness training for housing staff.</li> </ul>	G A G	G A G	R A G		Housing Task Group
<b>Engaging and empowering communities with stronger, locally responsive law enforcement</b>	Ensure that links between CDRPs and their diverse communities are as effective as possible in raising awareness about the risks associated with substance misuse;	<ul style="list-style-type: none"> <li>- Communities Group meeting quarterly;</li> <li>- New chairperson to be elected;</li> <li>- Action plan developed against new national PSAs;</li> <li>- Divisional Substance Misuse Group in place to reflect changes in police boundaries.</li> </ul>	A A R A	G A A A	G A G A		Communities Group
<b>Engaging and empowering communities with stronger, locally responsive law enforcement</b>	Surrey DAAT and Surrey Police to continue producing joint plans aimed at raising awareness about substance misuse and highlighting drug trends	<ul style="list-style-type: none"> <li>- To Support Surrey Police with the planning and delivery of "Surrey Drug Week" in each of Surrey 3 divisions;</li> <li>- To invite DDLOs to join</li> </ul>	G G	n/a G	n/a G	n/a	Communities Group / Surrey Police

National Strategic Objectives	Local Strategic Objectives	Milestones					
			Q1	Q2	Q3	Q4	Lead
		divisional substance misuse group and present quarterly activity data to the groups;					
<b>Preventing harm to communities by reducing the supply of drugs into and within the country</b>	To improve information sharing across strategic planning structures through the development and dissemination of quarterly drug profile reports (ie. Arrests for Class A/B/C, Seizures, Purity, dynamic of local markets, trends etc.)	- Drugs Market Profile to be produced and shared with the DAAT Communities Group quarterly;	R	R	R		Surrey Police
<b>Preventing harm to communities by reducing the supply of drugs into and within the country</b>	To negotiate with Surrey Police the establishment of a local indicator around the number of Class A offenders successfully brought to justice	TBC	R	R	R		Surrey Police
<b>Engage YP with prevention messages and support into treatment</b>	To ensure that CDRP investment into drug education is in line with DAAT guidelines	- Quarterly review of CDRP investment at divisional substance misuse group meetings; - All services purchased to have been accredited by the DAAT.	G	G	G		Communities Group/CDRPs
<b>Targeting high risk groups</b>	To ensure that services are responsive to the needs of crack users, BME groups	- Quarterly monitoring of the E&D action plan through the E&D group;	A	A	A		E&D group

National Strategic Objectives	Local Strategic Objectives	Milestones					
			Q1	Q2	Q3	Q4	Lead
	and those with complex problems such as mental health						
<b>Targeting high risk groups</b>	To ensure that services are responsive to the needs of crack users, BME groups and those with complex problems such as mental health	- Continue funding of BME worker at Xchange in Woking; - E&D awareness training for treatment services' staff.	G	G	G		E&D group
<b>Increase public confidence in the local agencies tackling drug misuse and reducing drug related crime</b>	To ensure appropriate monitoring of BME needs through continuing support to existing delivery structures locally	TBC	??	??	??		DAAT
<b>Increase public confidence in the local agencies tackling drug misuse and reducing drug related crime</b>	To Increase community confidence following major drug operations.	- To continue producing a consolidation plan for at least 75% of major drugs enforcement operations.	??	??	??		Surrey Police
<b>Increase public confidence in the local agencies tackling drug</b>	To support in cooperation with CDRPs (1to1 or divisionally) the development of activities aimed at	- Continue drug-litter awareness training for borough/district staff;	A	A	G		Communities Group

National Strategic Objectives	Local Strategic Objectives	Milestones					
			Q1	Q2	Q3	Q4	Lead
<b>misuse and reducing drug related crime</b>	improving the confidence of those who believe that drug use/dealing is a problem in their area (PSA 25). ie. Drug litter training, Drug litter identification charts	- Development of drug litter identification chart for borough/district staff.	R	R	A		
<b>Increase public confidence in the local agencies tackling drug misuse and reducing drug related crime</b>	To increase awareness of DAAT's role and responsibilities with regards to the implementation of the National Drug Strategy in Surrey.	- Roadshow to be held in each of Surrey 3 divisions.	R	R	R		Communities Group
<b>To reduce the levels of alcohol-related violent crime, disorder and antisocial behaviour</b>	To monitor SABIS performances through quarterly contract review meetings	- Meetings held quarterly and roles & responsibilities of group members agreed; - SLA in place reflecting changes in contract for 08-09; - Improvement measures in place to increase referrals;	G R R	G R A	G G A		Sabis Steering Group
<b>To reduce the percentage of the public who perceive drunk and rowdy behaviour to be a problem in their</b>	- To coordinate the development of Surrey Big Drink Debate;	- Agree TOR of BDD group; - Agree BDD action plan; - Organise launch event;	G G G	G G n/a	G n/a n/a		Surrey DAAT / Surrey PCT

National Strategic Objectives	Local Strategic Objectives	Milestones					
			Q1	Q2	Q3	Q4	Lead
area	- To improve publicizing of SABIS amongst partner agencies and services.	<ul style="list-style-type: none"> <li>- Publicize BDD at key events in Surrey;</li> <li>- Organize closing event;</li> <li>- Monitor analysis of findings.</li> <li>- SABIS manager to present activity data/performance to CSO meetings, DAAT communities group, SSCPB</li> </ul>	G n/a n/a G	G G n/a G	G n/a G G	n/a	
<b>To reduce the percentage of the public who perceive drunk and rowdy behaviour to be a problem in their area</b>	To contribute to the PCT Alcohol Needs Assessment	- Meetings with lead officer from Surrey PCT to develop a DAAT response.	G	G	G		Surrey DAAT
<b>To reduce the percentage of the public who perceive drunk and rowdy behaviour to be a problem in their area</b>	To lead on the production of an Alcohol Strategy for Surrey	<ul style="list-style-type: none"> <li>- To setup and alcohol strategy group and agree the TOR;</li> <li>- To agree membership of the alcohol strategy group;</li> <li>- Quarterly meetings</li> </ul>	G G G	G G	G G		Surrey DAAT and PCT

National Strategic Objectives	Local Strategic Objectives	Milestones					
			Q1	Q2	Q3	Q4	Lead
		- To produce an action plan for 08-09.		G	G		

## **6. Annex to the Delivery Plan**

The table below highlights how Surrey DAAT will translate the Strategic Objectives of the National Action Plan 2008-2011 for Communities and Reducing Supply into county-wide priorities/targets. However the Delivery Plan is the main vehicle to facilitate the implementation of local strategic targets.

<b>National Drug Strategy priorities</b>			
<b>Delivering New Approaches to Drug Treatment and Social Re-integration</b>	<b>Protecting Communities through tackling Drug Supply, Drug-Related Crime and Anti-Social Behaviour</b>	<b>Preventing Harm to Children, Young People and Families Affected by Drug Misuse</b>	<b>Public Information Campaigns, Communications and Community Engagement</b>
<b>Local Strategic Targets</b>			
- To Improve the range of support available to drug users, in particular, housing and employment			
	- Ensure that links between CDRPs and their diverse communities are as effective as possible in raising awareness about the risks associated with substance misuse;		
	- Support "Surrey Drug Week" and related		

<b>National Drug Strategy priorities</b>			
<b>Delivering New Approaches to Drug Treatment and Social Re-integration</b>	<b>Protecting Communities through tackling Drug Supply, Drug-Related Crime and Anti-Social Behaviour</b>	<b>Preventing Harm to Children, Young People and Families Affected by Drug Misuse</b>	<b>Public Information Campaigns, Communications and Community Engagement</b>
<b>Local Strategic Targets</b>			
	activities through improved partnership planning; Contribute in cooperation with Surrey Police to local events aimed at raising awareness about substance misuse and highlighting drug trends;		
	To improve information sharing across through the development and dissemination of quarterly drug profile reports (ie. Arrests for Class A/B/C, Seizures, Purity, dynamic of local markets, trends etc.);		

<b>National Drug Strategy priorities</b>			
<b>Delivering New Approaches to Drug Treatment and Social Re-integration</b>	<b>Protecting Communities through tackling Drug Supply, Drug-Related Crime and Anti-Social Behaviour</b>	<b>Preventing Harm to Children, Young People and Families Affected by Drug Misuse</b>	<b>Public Information Campaigns, Communications and Community Engagement</b>
<b>Local Strategic Targets</b>			
		- To ensure that CDRP investment into drug education is in line with DAAT guidelines	
To ensure that services are responsive to the needs of crack users, BME groups and those with complex problems such as mental health;			
			- To ensure appropriate monitoring of BME needs through continuing support to existing delivery structures locally;
			- To support in cooperation with CDRPs (1to1 or

<b>National Drug Strategy priorities</b>			
<b>Delivering New Approaches to Drug Treatment and Social Re-integration</b>	<b>Protecting Communities through tackling Drug Supply, Drug-Related Crime and Anti-Social Behaviour</b>	<b>Preventing Harm to Children, Young People and Families Affected by Drug Misuse</b>	<b>Public Information Campaigns, Communications and Community Engagement</b>
<b>Local Strategic Targets</b>			
			<p>divisionally) the development of activities aimed at improving the confidence of those who believe that drug use/dealing is a problem in their area (PSA 25). ie. Drug litter training, Drug litter identification charts;</p> <p>- To develop a series of DAAT roadshows.</p>

Local Strategic Targets	Safe, Sensible, Social. The next Steps in the National Alcohol Strategy. National Priorities				Timeframe	Lead
	To reduce the levels of alcohol-related violent crime, disorder and antisocial behaviour	To reduce the percentage of the public who perceive drunk and rowdy behaviour to be a problem in their area	To reduce chronic and acute ill health caused by alcohol, resulting in fewer alcohol-related accidents and hospital admissions			
<b>LST1</b>	To monitor SABIS performances through quarterly contract review meetings				Ongoing	DAAT / SABIS Steering Group
<b>LST2</b>		To coordinate the development of Surrey Big Drink Debate			April 08- Oct 08	DAAT / BDD Steering Group
<b>LST3</b>		To contribute to the PCT Alcohol Needs Assessment				
<b>LST4</b>		To lead on the production of an Alcohol Strategy for Surrey			April 08 – March 09	DAAT / Alcohol Strategy Group